

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00  
NSC-05 DODE-00 CU-04 DHA-02 IO-13 OES-07 SCA-01  
OMB-01 /093 W  
-----093666 111435Z /41

R 111329Z AUG 77  
FM USMISSION NATO  
TO SECSTATE WASHDC 5327  
INFO ALL NATO CAPITALS  
AMEMBASSY BELGRADE

C O N F I D E N T I A L SECTION 01 OF 02 NATO 07720

BELGRADE FOR USDEL CSCE

E.O.11652: GDS  
TAGS: CSCE, NATO, PFOR  
SUBJECT: CSCE: POLADS WORK ON NEW PROPOSALS FOR  
BELGRADE

REF: (A) STATE 185898, (B) STATE 180126 (NOTAL)

1. WE DISTRIBUTED THE US PAPER ON NEW PROPOSALS (REF A)  
PRIOR TO THE AUGUST 9 POLADS MEETING, WHERE ALLIED REPS  
WELCOMED IT AS A USEFUL CONTRIBUTION TO PREPARATIONS FOR  
BELGRADE. COMMENTING ON THE NEED TO CONSIDER PRIORITIES  
AND BALANCE AMONG NEW PROPOSALS, TO REDUCE THE LONG LISTS  
EARLIER CONSIDERED, TO IDENTIFY A FEW NEW PROPOSALS THAT  
MIGHT BE TABLED OR HELD IN RESERVE IN EACH BASKET, US REP  
URGED THAT IN COMING WEEKS POLADS FOCUS ON APPROACH AND  
SPECIFIC SUGGESTIONS IN THE US PAPER.

2. NOTING THAT UK AUTHORITIES WERE CONSIDERING THIS ISSUE  
IN TERMS OF, FIRST, CONCRETE RESULTS THEY WOULD LIKE TO  
ACHIEVE AT BELGRADE, AND, SECOND A BALANCED SELECTION OF  
PROPOSALS THAT MIGHT HELP ACHIEVE THESE OBJECTIVES, UK  
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REP PRESENTED TALKING POINTS TRANSMITTED IN PARA 8 BELOW.

3. CANADIAN REP SAID HIS AUTHORITIES ARE STILL INTERESTED  
IN A PROPOSAL ON THE COVENANT ON CIVIL AND POLITICAL  
RIGHTS. (COMMENT: PER REF B, WE INDICATED AT AUGUST 2  
MEETING THAT THE DISADVANTAGES OF THIS PROPOSAL APPEARED  
TO OUTWEIGH THE BENEFITS, THUS JOINING THE VIEW EXPRESSED

BY OTHER ALLIES. WE EXPECT THE CANADIANS WILL EVENTUALLY DROP THE PROPOSAL IN VIEW OF THE LACK OF SUPPORT. END COMMENT)

4. INTERNATIONAL STAFF REP CALLED ATTENTION TO AN IS SUGGESTION, TRANSMITTED IN PARA 7 BELOW, FOR A THEME AND NEW PROPOSAL ON BINATIONAL MARRIAGE.

5. IS REP ALSO SAID THAT TO SUPPLEMENT THE US PAPER AND TO FACILITATE FURTHER DISCUSSION SHE WOULD PROVIDE POLADS WITH A TABLE ON NEW PROPOSALS, INCLUDING THOSE CONTAINED IN THE EC-9 PAPER. TURKISH AND CANADIAN REPS WELCOMED THIS OFFER, AND FRENCH REPS DID NOT OBJECT.

6. COMMENT: US PAPER, TOGETHER WITH THE TABLE PREPARED BY THE IS, SHOULD PROVIDE A BASIS FOR A MORE STRUCTURED DISCUSSION OF NEW PROPOSALS IN COMING WEEKS. THE IS REP HOPES THAT, IF THE FRENCH DO NOT RESIST, THE IS TABLE MIGHT GRADUALLY BE DEVELOPED INTO A POLADS PAPER ON NEW PROPOSALS OF THE KIND TO WHICH THE FRENCH EARLIER OBJECTED. UK REP WAS FORTHCOMING IN PROVIDING UK VIEWS THAT WILL ALSO BE DISCUSSED AMONG THE NINE, AND HIS PRESENTATION PROVIDED A BASIS FOR A PRELIMINARY COMPARISON BY POLADS OF UK AND US POINTS AT THE AUGUST 9 MEETING. OTHER MEMBERS OF THE NINE SEEM MORE RETICENT PENDING AGREEMENT OF THE NINE ON NEW PROPOSALS. WE WILL TRY TO CONFIDENTIAL

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DRAW COMMENTS FROM THEM IN WEEKS AHEAD. FRG REP TOLD US HIS AUTHORITIES ARE NOT SATISFIED WITH THE PAPER OF THE NINE AND BELIEVE IT REQUIRES EXTENSIVE REVISION. END COMMENT.

7. BEGIN TEXT OF IS PROPOSAL ON BINATIONAL MARRIAGES:

IT IS SUGGESTED THAT THE THEME ON REFUSALS OF APPLICATIONS BY EASTERN GOVERNMENTS SHOULD COVER NOT ONLY FAMILY MEETINGS AND FAMILY REUNIFICATION BUT ALSO BINATIONAL MARRIAGES AS FOLLOWS:

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IMPLEMENTATION OF THE UNDERTAKINGS IN THE FINAL ACT TO CONSIDER APPLICATIONS "FAVORABLY" (FAMILY MEETINGS), "IN A POSITIVE AND HUMANITARIAN SPIRIT" (FAMILY REUNIFICATION) AND "FAVORABLY AND ON THE BASIS OF HUMANITARIAN CONSIDERATIONS" (BINATIONAL MARRIAGES) HAS BEEN ONLY IMPERFECTLY AND UNEVENLY UNDERTAKEN. MANY APPLICATIONS TO LEAVE EAST EUROPEAN COUNTRIES ARE STILL SUBJECT TO REFUSAL, OFTEN REPEATED OVER MANY MONTHS OR YEARS.

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FOLLOWING FROM THE ABOVE THEME, A PROPOSAL TO IMPROVE IM-

PLEMENTATION MIGHT BE FORMULATED AS FOLLOWS:

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CONSIDERATION OF APPLICATIONS FOR THE PURPOSE OF FAMILY MEETINGS "FAVORABLY", FOR THE PURPOSE OF FAMILY REUNIFICATION "IN A POSITIVE AND HUMANITARIAN SPIRIT" AND FOR THE PURPOSE OF MARRIAGE BETWEEN CITIZENS OF DIFFERENT STATES "FAVORABLY AND ON THE BASIS OF HUMANITARIAN CONSIDERATIONS" SHOULD BE INTERPRETED AS MEANING THAT SUCH APPLICATIONS SHALL NORMALLY BE GRANTED. WHEN, IN EXCEPTIONAL CASES, SUCH APPLICATIONS ARE NOT GRANTED, THE APPLICANT SHALL BE FULLY AND PROMPTLY INFORMED OF THE REFUSAL SO THAT HE MAY

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R 111329Z AUG 77  
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C O N F I D E N T I A L SECTION 02 OF 02 NATO 07720

RENEW THE APPLICATION IF HE SO DESIRES. END TEXT.

8. BEGIN TEXT OF UK TALKING POINTS.

1 THE UK AUTHORITIES HAVE, ON A PRELIMINARY BASIS, IDENTIFIED THE FOLLOWING SUBJECTS ON WHICH THEY WOULD LIKE TO OBTAIN CONCRETE RESULTS AT BELGRADE;

A) THE NEED TO ESTABLISH THAT INDIVIDUALS SHOULD NOT BE PENALIZED FOR DEFENDING THEIR RIGHTS; OR FOR IMPARTING INFORMATION TO OTHERS ABOUT THEIR RIGHTS; OR ABOUT THE EXTENT TO WHICH THEY ARE ABLE TO ENJOY THEM; OR FOR ASSEMBLING INFORMATION ABOUT IMPLEMENTATION OF THE FINAL ACT.

B) THE NEED TO PERMIT INCREASED FREEDOM OF MOVEMENT BY SOVIET AND EAST EUROPEAN CITIZENS, AND REDUCE

ADMINISTRATIVE RESTRICTIONS WHICH MAKE IT HARDER FOR THEM TO TRAVEL TO WESTERN THAN TO OTHER EASTERN COUNTRIES.

C) THE NEED FOR EASTERN COUNTRIES TO SETTLE OUTSTANDING FAMILY REUNIFICATION AND MARRIAGE CASES.  
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D) THE NEED FOR EASTERN COUNTRIES TO IMPORT AND MAKE GENERALLY AVAILABLE GREATER NUMBERS OF WESTERN NEWSPAPERS AND PERIODICALS.

E) THE DEVELOPMENT AND ELABORATION OF THE PROVISIONS FOR CONFIDENCE-BUILDING MEASURES IN THE FINAL ACT, AT LEAST TO THE EXTENT OF ENSURING THAT WARSAW PACT COUNTRIES OBSERVE THESE PROVISIONS AS GENEROUSLY AS WESTERN COUNTRIES.

2 IT WILL, OF COURSE, BE NECESSARY TO ENSURE THAT A BALANCED SELECTION OF PROPOSALS IS TABLED AT BELGRADE. SUCH PROPOSALS MIGHT ALSO BE DRAWN FROM THE FOLLOWING, THOUGH THE UK DOES NOT ATTACH AS MUCH IMPORTANCE TO THESE SUBJECTS AS TO THOSE MENTIONED IN PARAGRAPH 1 ABOVE:

A) THE WHOLE OF BASKET II;

B) WORKING CONDITIONS FOR JOURNALISTS;

C) CULTURE AND EDUCATION.

3 THE UK AUTHORITIES WOULD SEE ADVANTAGE IF THE FINAL DOCUMENT WERE TO REFER TO THE RIGHT OF INDIVIDUALS TO ASSEMBLE AND COMMUNICATE, INCLUDING TO OTHER CSCE SIGNATORY STATES, INFORMATION ON IMPLEMENTATION OF THE FINAL ACT. THERE IS CURRENTLY NO NEW PROPOSAL DEALING WITH THIS ASPECT OF THE PROBLEM IDENTIFIED IN SUB-PARAGRAPH 1(A) ABOVE AND ONE MIGHT USEFULLY BE DRAFTED. SUCH A NEW PROPOSAL SHOULD BE LINKED TO THE NINTH PRINCIPLE ON "CO-OPERATION", WHICH CONTAINS A REFERENCE TO THE ROLE OF "PERSONS" IN CONTRIBUTING TOWARDS THE AIMS OF  
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CO-OPERATION AMONG THE PARTICIPATING STATES, RATHER THAN TO THE SEVENTH PRINCIPLE ON "RESPECT FOR HUMAN RIGHTS". A POSSIBLE TEXT MIGHT READ AS FOLLOWS:

"RECOGNIZE THE ROLE PLAYED BY INDIVIDUALS, INSTITUTIONS  
AND NON-GOVERNMENT BODIES IN THE PROCESS OF SECURING  
THE IMPLEMENTATION OF THE PROVISIONS OF THE FINAL ACT,  
AND THEIR CORRESPONDING RIGHT TO ASSIST SIGNATORY  
GOVERNMENTS TO THIS END, INCLUDING WHERE NECESSARY TO  
POINT OUT INSTANCES OF NON-IMPLEMENTATION".  
END TEXT. GLITMAN

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## Message Attributes

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